

The City Council of the City of Titusville, Florida met in regular session in the Council Chamber of City Hall, 555 South Washington Avenue, on Thursday, January 29, 2026. Mayor Connors called the City Council meeting to order at 5:30 p.m. Present were Mayor Andrew Connors, Vice-Mayor Herman A. Cole, Jr., Col USAF Retired, and City Council Members Jo Lynn Nelson, Megan Moscoso, and Dr. Sarah Stoeckel. Also present were City Manager Thomas Abbate, City Attorney Andriene Treasure, and City Clerk Wanda Wells.

Pre-recorded procedures for public comment, participation, and orderly conduct were played for all individuals that were in attendance or watching the meeting. Mayor Connors requested a moment of silence. He then led those present in the *Pledge of Allegiance to the Flag*.

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SPECIAL RECOGNITIONS & PRESENTATIONS

Department Spotlight – Support Services Department – No action was requested. Assistant City Manager Kevin Cook presented the Support Services 2026 Department Spotlight video.

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Brevard County Parks and Recreation North Area Budget – No action was requested. Brevard County Parks and Recreation North Area Operations Manager Jeff Davis gave a presentation that highlighted information on the costs of completing improvements at eight (8) parks in Titusville, the retrospective and amended budget totals for revenues and expenses from 2022/2023 through 2024/2025 related to the Municipal Service Taxing Unit (MSTU), the City's Interlocal Agreement with Brevard County Parks and Recreation, etc.

Member Moscoso and Mr. Davis discussed her questions and comments, some which included:

- This particular interlocal agreement with the County began in 1992 and it was an *evergreen contract* that was automatically renewed
- Other municipal interlocal contracts had clear end dates that forced review of agreement terms
- Member Moscoso's desire to get more cost breakdown details and regular status reports on local projects related to the contract or occurring in the City for park related projects
- Understanding the rationale for why the County had absorbed or paid approximately \$600,000 in costs to complete local projects---something that the County had done in the past
- It was costly to create and operate a parks and recreation department
- Approximately 80 employees were employed by the County's parks office or the north area parks office

- Ideas to support more services and infrastructure that would be in majority used or enjoyed by youth
- How the City could get more involved with youth sports and activities, etc.
- The County had an advisory board whose individual board members championed bringing back ideas to support youth and enhance quality of life for residents, etc.

Mayor Connors and Mr. Davis discussed the importance of communicating with the citizens on these matters, etc.

Member Nelson and Mr. Davis discussed her questions on what Mr. Davis recommended when, in the future, the City and the County updated this interlocal agreement or memo of understanding (MOU), related to the maintenance and care of City parks, etc. Mr. Davis recommended taking ample time to review the interlocal agreement line by line and updating as appropriate, etc.

Member Stoeckel and Mr. Davis discussed her comments on prior costs for hurricane damages, Titusville had the most parks of other cities in the County, costs for the upkeep and maintenance of parks and staff, seeking input from citizens on how they desired appropriating funds on these issues, whether partnerships were possible with organizations like Rotary Club to afford new things the citizens desired having at parks, whether the State Legislature would enact future legislation regulating spending on parks, coming up with options, etc.

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Urban Forestry Management Plan Update – No action was requested. In 2024, the City received a grant from the Florida Department of Agriculture and Consumer Services to develop an Urban Forestry Management Plan. The project deliverables included items such as community-wide public outreach, stakeholder input, an implementation plan, strategic plan, monitoring plan, and more. The City entered into a contract with Eocene in August 2025 and the update and presentation scheduled for this Council meeting would provide an update to City Council on the project's progress and status. City Sustainability Planner Lily Galleo gave a presentation from the copy provided in the Council agenda packet. There was no additional discussion by Council.

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City of Titusville Pharmacy Benefits Manager Audit – No action was requested. The City of Titusville engaged the services of RX Connection, LLC to audit the prescription drug plan managed by Aetna. The audit period covered claims processed from October 1, 2023, through September 30, 2024, which included 10,648 claims with a net plan cost of \$2,480,765.20. The audit focused on ensuring that Aetna adhered to contractual pricing guarantees and rebate calculations.

Ray O'Neel, Audit Manager, RxConnection, Erin Arnold, Audit Analyst, RxConnection, and Gina Liccini, Benefits Consultant, OneDigital gave a presentation on the Report and the Titusville Pharmacy Benefits Manager Audit. A copy of the presentation was provided in the Council agenda packet.

There was no discussion by Council immediately following the presentation; however, a related agenda item was scheduled for the Regular City Council meeting of January 29, 2026 at 6:30 p.m., where Council may have discussion.

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Financing Options for Purchase and Renovation of Police Hall of Fame – No action was requested. The City's financial consultant, PFM Financial Advisors, LLC and PFM Representative Jay Glover, gave a presentation on the financing options for funding the potential acquisition and renovation of the existing Police Hall of Fame for use as the City's police headquarters and emergency operations center, as followed:

- The services that PFM Financial Advisors performed for the City of Titusville
- Advice sought and being explored for this potential capital project
- The City's existing debt portfolio
- The City had little outstanding debt (current debt overview)
- Financing future capital needs, accessing capital market(s), inflation, construction costs, etc.
- Generational taxpayer equity concept and distributing the cost over a 20–30-year period
- Tax exempt basis. Interest rates were generally low for local governments
- If borrowing, revenue bonds could be secured or paid by non-ad valorem taxes and utilizing revenue bonds
- Financing that could be approved by a majority vote of City Council
- Anti-dilution tests, additional bonds test, evaluating the City's annual budget to cover annual debt service, etc.
- Financing options, range of cost estimates, size of project, current market conditions, recommendations for longer loan period to facilitate generational equity and minimize annual debt service payment over time, etc.
- Time period estimated to close the loan (estimate 90 days)
- Other considerations beyond traditional revenue bonds, such as renovating the existing Police Department, building a new facility on another land parcel, seeking an entity that would privately build the facility for a long term lease and use by the City, and options for use of the proceeds for the sale of the current police department

Council discussion ensued with staff on the following:

- Whether bonding required having minimum funding set aside in reserve fund accounts
- Having healthy reserve funds were important to credit rating, which influenced interest rate costs
- Whether the funding options presented at this meeting could change based on whether the State changed policies on property taxes in the future and whether property taxes (ad valorem revenues) were reduced or eliminated
- Whether these concepts were presently feasible and cost prohibitive, given that nearby cities like Palm Bay were indicated or allegedly asked each of their departments to cut their budgets by 20%

- Not knowing what the State Legislature and collective bargaining units would do or require in the upcoming future
- The City had a budget “Tiger” team assembled that was preparing to make budget and cost savings recommendations
- One Council member’s request to receive a presentation on why the City needed the proposed building or new facilities for the Police Department and City Hall. The Fire station was also mentioned
- The cost estimate to renovate the police department was \$800 per square foot. This seemed high
- Another building, the Draper building, was estimated to cost \$600 per square foot, etc.
- One Council member’s desire to get refined estimates and receiving the rationale on how the renovation costs were estimated, to which staff responded on the scope, steps, and initial cost estimate completed without requesting formal professional cost estimates that required time and costs
- Whether to ask the engineering firm that gave the initial cost estimate of \$800 per square foot to further refine the initial estimate
- Whether to issue a Request for Proposal (RFP) for a design-build
- A prior tour of the Draper building indicated impressive, desirable, construction for the purpose sought
- Nobody had the appetite to spend large amounts of money
- Acquisition and renovation cost estimates were combined. Renovation alone would reduce cost estimates discussed during the presentation

There was no additional discussion.

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PETITIONS AND REQUESTS FROM THE PUBLIC PRESENT

Stan Johnston commented on what he perceived was the cost to have the PFM Consultant come and give the Council a presentation, a prior choice or missed opportunity to buy the Royal Oaks Golf Course years ago for \$2 million, he did not support the proposal and costs for a new police headquarters, his desire for the public to have more input on a new police headquarters, etc.

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Kay St. Onge read from a prepared statement that reviewed information on the Urban Forestry Management Plan, the Plan’s objectives, prior public engagement discussion, collaboration discussed by the Plan, the Titusville Tree Team’s accomplishments and desire to lend their work and experience to the Plan, the Titusville Environmental Commission’s (TEC) involvement, a map indicating disparities for where more trees were needed, land with prime areas for planting trees, the benefits of trees, planning for strategic planting of trees to enhance urban forestry, etc.

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With no further business to discuss, the meeting adjourned at 6:47 p.m.

ATTEST:

Andrew Connors, Mayor

Wanda F. Wells, City Clerk