City Council
Regular Meeting
September 23, 2025

The City Council of the City of Titusville, Florida met in regular session in the Council Chamber of City Hall, 555 South Washington Avenue, on Tuesday, September 23, 2025. Mayor Connors called the City Council meeting to order at 6:30 p.m. Present were Mayor Andrew Connors, Vice-Mayor Herman A. Cole, Jr., Col USAF Retired, and City Council Members Jo Lynn Nelson, Megan Moscoso, and Dr. Sarah Stoeckel. Also present were City Manager Thomas Abbate, Attorney James Stokes (contract attorney), and City Clerk Wanda Wells.

Pre-recorded procedures for public comment, participation, and orderly conduct were played for all individuals that were in attendance or watching the meeting.

Pastor Jerald Smith (Retired Chaplain) from Parrish Medical Center gave the invocation. Mayor Connors led those that were present in the *Pledge of Allegiance to the Flag*.

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APPROVAL OF MINUTES

Motion:
Member Nelson moved to approve the minutes of the regular City Council meetings on July 22, 2025 (6:30 p.m.) and August 26, 2025 (5:30 p.m. - Presentation meeting) and special City Council meeting on September 11, 2025, as submitted. Vice-Mayor Cole seconded the motion and it carried unanimously.

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SPECIAL RECOGNITIONS & PRESENTATIONS

Employee(s) of the Month - September 2025 – No action was requested. Justin Wells, Information Technology PC Network Specialist, highlighted the nomination that recognized three employees of the Public Works Department as the recipients of the Employee(s) of the Month for September 2025, as followed:

- Robert Doss, Assistant Division Leader I for Traffic Signals & Lights
- Brad Robinson, Traffic Signal Electrician
- James Hardy, Traffic Signal Electrician

Together, Mayor Connors and Mr. Wells presented Mr. Doss and Mr. Robinson with a plaque and gift; however, James Hardy was unavailable and would be recognized by his department following the Council meeting.

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Impervious Lot Coverage - No action was requested. Community Development Director Brad Parrish gave a presentation and demonstration of a new interactive map with the maximum impervious surface standards on residential (single-family) lots.

Member Stoeckel and staff briefly discussed her questions on the Area of Critical Concern (ACC), there were a few subdivisions approved through the Planned Development (PD) process that were located outside of the Area of Critical Concern (ACC), and in these developments the developer chose to impose the maximum impervious surface standards. Also discussed---how the new interactive map could benefit and be used by the public to determine the maximum number of square feet that could be covered by impervious surfaces, etc.

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BOARDS AND COMMISSIONS

Code Enforcement Special Magistrate **-** No action was requested. The Code Enforcement Special Magistrate's semi-annual written report was included in the agenda packet. There was no discussion on this agenda item.

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Community Redevelopment Agency (CRA) – The request was to appoint one (1) Member-at-Large to the Community Redevelopment Agency (CRA) for a four (4) year term to expire on September 30, 2029. The term of Member-at-Large Jim Ball was due to expire on September 30, 2025; however, Mr. Ball did not wish to be reappointed. James Mutter, an applicant, had indicated his willingness to serve on this board for a four (4) year term to expire on September 30, 2029.

Stan Johnston submitted a public speaking card. He expressed concern for fraud and distrust of four of the CRA Members for reasons he explained and related to spraying the public with sewage.

Motion:
Member Nelson moved to appoint James Mutter as a Member-at-Large to the Community Redevelopment Agency for a four (4) year term to expire on September 30, 2029. Vice-Mayor Cole seconded the motion and it carried unanimously.

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North Brevard County Hospital District Board - No action was requested. Stan Retz, Vice-Chairperson of the North Brevard County Hospital District and Parrish Medical Center Assistant Vice President of Operations Matt Graybill presented the Board's Semi-Annual Report.

Council commended and praised the Board and Parrish Medical Center for advancements in medical treatments and facilities, as well as their care for the community.

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<u>Titusville Environmental Commission (TEC)</u> – The first request was to accept the *resignation* of TEC Alternate Member Joshua Koci with an unexpired term to expire on November 30, 2026. The resignation was effective on September 10, 2025. The next requests were to appoint one *alternate* member to the TEC with an unexpired term to expire on November 30, 2026 and appoint one *regular* member to the TEC with an unexpired term to expire on November 30, 2027.

Additional information provided in the Council agenda packet provided the following:

- TEC Alternate Member William Younge did not wish to be considered as a regular member at the present time.
- Applications were on file for Jason Miller, Nathan Rothel, and Stan Johnson. Each desired serving on the TEC as a regular or alternate member.
- Kevin Rosa (an additional applicant) currently served on the North Brevard Commission on Parks and Recreation as a City appointee. Mr. Rosa also desired being appointed to the TEC as a regular or alternate member, as well as continuing to serve on the North Brevard Commission on Parks and Recreation.
- According to the City's *Code of Ordinances, Section 2-51*, "…it shall be the general policy of the City Council in the appointment of persons to boards, commissions, or committees to permit a person to serve on only one board, commission or committee except that said person may be appointed to temporary or special committee of short duration if other individuals are not available and there would be no conflict of interest with a person serving on more than one board or commission or unless the particular ordinance or resolution expressly authorizes *dual membership*".

Several individuals submitted public speaking cards. The four applicants also spoke on behalf of their qualifications.

Kevin Rosa, an applicant, commented on his frequent involvement with outdoor recreation, public perception of the local economy or household income per capita statistics, the health of the Indian River Lagoon, which was improving and getting cleaner, etc.

Kay St. Onge recommended Council appoint Kevin Rosa to the TEC for reasons she highlighted at the meeting including his involvements, dedication to the environment, full-time affiliation with Keep Brevard Beautiful, etc.

Toni Shifalo recommended that Council rank and prioritize appointing Jason Miller as a regular member and subsequently appointing Kevin Rosa as an alternate member, for reasons she highlighted at the meeting. Additionally, Ms. Shifalo supported Council appointing Stan Johnston to the TEC.

Tom Abbott recommended Council appoint Kevin Rosa to TEC for reasons he explained. Mr. Abbott discussed his familiarity with Mr. Rosa's qualifications, he and Mr. Rosa had been arborists during their careers, both enjoyed windsurfing and had a passion for the environment, etc.

Steven Scott recommended Council appoint Kevin Rosa to the Titusville Environmental Commission (TEC) for reasons he explained. Mr. Scott discussed his familiarity with Mr. Rosa's qualifications and this applicant's care and concern for the Indian River Lagoon, etc.

Jason Miller, an applicant, commented on his qualifications, having an education in environmental science, his care for the environment, serving on the Brevard County Environmentally Endangered Lands Selection Management Committee (at present), his desire to participate on various committees to improve the community, etc.

Stan Johnston, an applicant, commented on having six signs (signage) with him at the Council meeting that discussed matters related to the TEC, his recent email(s) to Mayor Connors and other public agencies on his concerns, he was a professional engineer charged with protecting the public's health and safety, overcoming evil works, etc.

Nathan Rothel, an applicant, commented in support of the other applicants' qualifications and his desire to serve the community.

<u>Motion</u>:
Member Nelson moved to accept the resignation of Titusville Environmental Commission (TEC) Alternate Member Joshua Koci with an unexpired term that would expire on November 30, 2026. The resignation was effective on September 10, 2025. Vice-Mayor Cole seconded the motion and it carried unanimously.

<u>Motion</u>:
Member Nelson moved to appoint Jason Miller as a regular member of the Titusville Environmental Commission (TEC) with an unexpired term to expire on November 30, 2027. Member Moscoso seconded the motion and it carried unanimously.

Next, Member Nelson commented on the City's Code or rule(s) that did not typically permit an individual to serve on more than one board at a time; however, she advised there were individuals that sometimes served simultaneously on County boards and City boards.

<u>Motion</u>:
Member Nelson moved to appoint Kevin Rosa as an alternate member to the Titusville Environmental Commission (TEC) with an unexpired term that would expire on November 30, 2026. Vice-Mayor Cole seconded the motion.

Member Stoeckel confirmed that Mr. Rosa was agreeable with being appointed as an alternate member on the TEC. She also confirmed with Attorney Stokes that Mr. Rosa's appointment with TEC did not violate policy and that it did not create a *dual office holding* scenario, since Mr. Rosa also presently served on the North Brevard Commission on Parks and Recreation as a City Council appointee to the board.

The motion carried unanimously.

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PETITIONS AND REQUESTS FROM THE PUBLIC PRESENT (NON-AGENDA ITEMS)

Robert Wilson distributed information. He commented on his concerns about the proper placement and display of the American Flag at a City facility.

Stan Johnston distributed information. He commented on a successful program during the 1980s to ensure public access to the beach, his Constitutional rights to free speech, and his desire for the Council to correct the meeting minutes for two prior Council meetings.

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CONSENT AGENDA

Mayor Connors desired pulling Consent Agenda Item A for further discussion.

City Manager Abbate read Consent Agenda Item Nos. B, C, D, E, and F, as followed:

B. KBB Adopt an Area Program Agreement - Approve the agreement with Keep Brevard Beautiful (KBB) for the Adopt an Area program and authorize the Mayor to sign the agreement.

C. Granting Easements to Florida Power and Light - Approve the requested utility easements to Florida Power and Light and authorize the City Manager to execute the required documentation.

D. Solar Lighting - Spaceview Park - Approve the award of the Solar Lighting Spaceview Park Contract to TPG Lighting of Sanford, FL in the amount of $72,786 for the installation of ten (10) solar lights with associated poles and foundations at the Spaceview Park walkway and authorize the Mayor to execute said contract. Pending approval of the FY2026 Annual Budget.

E. Advisability - Acceptance of Firefighter Cancer Decontamination Equipment Grant Program for FY2026 - Accept the Firefighter Cancer Decontamination Equipment Grant award (retroactive to 09/10/25 due to short notice from State of Florida) for the purchase of one (1) Personal Protective Equipment (PPE) Decon Washer and one (1) 6-set Gear Dryer and delegate authority to City Manager to execute purchase order and any grant acceptance agreement. The grant value of $36,446.10, and funds from Fire Department FY2026 Operating for Budget not to exceed $15,000.00. Pending the approval of the FY2026 Annual Budget.

F. Approve Emergency Purchase Order - Garden Street (SR406) and US#1 Repair Due to Watermain Break - Approve the emergency purchase order issued to MASCI General Contractors of Port Orange, Florida in the amount of $397,345.60 for the restoration of the impacted areas of Garden Street (SR406) and US#1 including milling and asphalt overlay related to a watermain repair.

Kay St. Onge submitted a public speaking card on Consent Agenda Item No. B, to which she commented and indicated support on the agenda item.

Saundra Ozan submitted a public speaking card on Consent Agenda Item No. B, to which she commented and indicated support on the agenda item.

Stan Johnston submitted a public speaking card(s) on Consent Agenda Item Nos. B, C, D, and F, to which he commented and indicated being neutral on the requested actions on his card(s).

Member Moscoso supported Consent Agenda Item No. B related to Keep Brevard Beautiful (KBB) for the Adopt an Area Program. She and staff discussed the City's costs for signage in the adopted area. The cost for a sign was approximately $20 to $30 and signs were made by the City's sign shop.

Motion:
Member Nelson moved to approve Consent Agenda Item Nos. B, C, D, E, and F, in accordance with the recommendations. Vice-Mayor Cole seconded the motion and the motion carried unanimously.

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Consent Agenda Item No. A –

Mayor Connors had requested this item be pulled for further discussion.

A. Resolution No. 17-2025, Amending Resolution No. 30-2023 Relating to the Registration Fee for Vacant Properties with Mortgages in Default – City Manager Abbate read the request to approve Resolution No. 17-2025, establishing a $300 registration fee for real properties with mortgages in default.

Stan Johnston submitted a public speaking card on Consent Agenda Item No. A, to which he commented and indicated being neutral on the requested action on his card.

Mayor Connors commented on the City's current fee structure, details outlined in the existing and proposed resolution, as well as the Request for Proposal (RFP), a fixed rate was currently charged, transitioning to a new fee structure, a 50/50 (equal) split of the fee(s) collected between the vendor and the City, how the Code (ordinance) was currently written and the registry fee was charged (collected) once a year. His concern was that a bank foreclosing on property during the year may subsequently transfer their interest to s subsequent bank(s) during the year. For this reason, Mayor Connors supported establishing a registry fee of $300 twice per year for real properties with mortgages in default to keep information on properties more current and for compliance purposes.

Member Nelson felt it was appropriate to charge a fee each time a property with a mortgage in default was transferred to a new bank.

Member Moscoso commented on how Miami-Dade County handled these matters. She and Mayor Connors also discussed the City's current Codes (ordinance) provided the registration fee was collected once per year. Then, a resolution established the fee(s). Two policy instruments governing these matters were indicated. If fees were collected more than once per year, Council would need to adopt an updated ordinance, unless the total fee due to be collected once per year was broken-down into two payments during the year, etc.

Member Moscoso and staff discussed her questions on whether staff was tracking how many times defaulted properties changed hands. Code Enforcement Manager Glen Tolleson advised that when a property was transferred to a new entity, the City collected the fee each time. If the City changed the ordinance, this would require updating the contract with the current vendor, because this frequency schedule was not specified in the City's contract with the vendor.

Member Stoeckel desired researching the options. She also discussed questions and procedures with the City's defaulted property registry management company (vendor) Hera Property Registry.

Mr. C.J. Johnson of Hera Property Registry advised his agency internally tracked all properties in default and when properties changed ownership, his company would subsequently notify their clients (cities, etc.). He advised that many clients require the collection of fees biannually. This was not an issue. It all depended on the City's ordinance provisions. Mr. Johnson further advised the two most common methods of requiring registration were twice per year or when there was a change in ownership. The present best practice in this field was to require an update or registration every six (6) months.

Mayor Connors summarized the point was to craft rules to hold banks accountable. He also commented on banks that were also foreclosing on Titusville's citizens (being sensitive and concerned for citizens).

Members Stoeckel and Nelson discussed their questions with Attorney Stokes on whether the Code could be written to reference following the rules of a resolution, the national average rate charged by cities was $350 twice per year, some cities changed or updated their ordinances, etc.

<u>Motion</u>:
Member Nelson moved to approve Resolution No. 17-2025 in accordance with recommendations. Vice-Mayor Cole seconded the motion and the roll call vote was:

Member Moscoso	Yes
Member Nelson	Yes
Mayor Connors	Yes
Vice-Mayor Cole	Yes
Member Stoeckel	Yes

The motion carried unanimously.

Consensus Approval:
In addition, indicated by consensus during the Council's discussion, Vice-Mayor Cole confirmed with Attorney Stokes that Council had directed staff to prepare an ordinance change to allow the $300 per property registration to be paid on a biannual basis versus on an annual basis for a total of $600 per year.

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ORDINANCES – SECOND READING, PUBLIC HEARING AND RELATED ACTION

Right of Way Vacate (ROW) Application No. 2-2025 - Orange Street – City Manager Abbate advised the applicant had requested tabling the requested actions.

Motion:
Member Nelson moved to table Right of Way (ROW) Vacation Application No. 2-2025 and proposed Resolution No. 18-2025 to the regular City Council meeting on October 14, 2025, as requested by the applicant. Vice-Mayor Cole seconded the motion and it carried unanimously.

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Attorney Stokes read and reviewed the *Quasi-judicial Rules of Procedures* with City Council.

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Conditional Use Permit (CUP) Application No. 8-2025 Blue Origin – The request was to approve CUP Application No. 8-2025 to permit a light manufacturing use at 7980 Grissom Parkway consistent with the approved concept plan. On September 17, 2025, the Planning and Zoning Commission recommended approval as presented, 7-0.

Community Development Director Brad Parrish highlighted information provided in the Council agenda packet, staff report, etc.

Mayor Connors opened the public hearing.

Stan Johnston commented on his professional experience as an engineer, reviewing site plans, and that he had no objections to the request.

As there were no additional persons that wished to speak, the public hearing was closed.

Motion:
Member Nelson moved to approve Conditional Use Permit Application No. 8-2025 to permit a light manufacturing use at 7980 Grissom Parkway consistent with the approved concept plan as recommended by the Planning and Zoning Commission. Vice-Mayor Cole seconded the motion and the roll call vote was:

Member Nelson	Yes
Mayor Connors	Yes
Vice-Mayor Cole	Yes
Member Stoeckel	Yes
Member Moscoso	Yes

The motion carried unanimously.

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ORDINANCES - FIRST READING

Small Scale Amendment (SSA) Application No. 2-2024 - State Road 405 and Singleton Avenue - PD SOUTH - This item was not heard. The applicant desired withdrawing the request from the current Council agenda and rescheduling the request for a future City Council meeting.

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OLD BUSINESS

Titusville Social Services Ad Hoc Committee – The request was to approve Ad Hoc Committee guidelines and authorize the application process. Neighborhood Services Director Terrie Franklin highlighted information provided in the Council agenda packet, the ad hoc committee application process, staff's recommendations, the community's views on gaps in social services in the community, considerations when making recommendations, the committee member application deadline was November 15, 2025, each Council member appointing one committee member and any others would be appointed by a majority vote of Council, etc.

Staff also advised that the section in the guidelines that read, "The Committee shall consist of at least five (5) members appointed by City Council from the pool of applications received" should be written clearer to reflect that each City Council Member would appoint one member from the pool of applications received.

Four individuals submitted public speaking cards.

Toni Shifalo appreciated the intention and importance of having the ad hoc committee; however, she did not agree with holding committee meetings at 3:00 p.m. due to many individuals that were working.

Lynn Golden commented on the importance of providing social services, filling-in the gaps where there were needs in the community, the importance of having individuals locally available to meet with citizens versus citizens having to contact or work with remote agency representatives, her desire to have persons of all ages and all races serve on the ad hoc committee, networking and food banks were important needs, etc.

Susan Pinder commented on the focus, role, impact, and purpose of the ad hoc committee and the Harry T. Moore Social Services Center, and what both could do for the community. She commented that the Center should be a central and vital resource for the community and provide a broad range of services, such as food pantry, literacy programs, voter registration and election services, clothing needs, access to birth certificates or similar documents, community meals, and providing citizens assistance with taxes, job searching, computer classes, etc.

Stan Johnston commended Neighborhood Services Director Terrie Franklin and her work over the years to support or provide service to the community.

Mayor Connors commented on the City of Cocoa outsourcing the management of social services to Family Promise of Brevard, bringing in various providers from Brevard Health Alliance, Career Source, etc. He commented on having a conversation with an executive director of one of these agencies that indicated results from asset mapping and data and the various service providers along with the needs of the community indicated that the community did not use some or all of the services offered to the community. This resulted in going back to the community and learning exactly what was needed by the community and adjusting the services provided or facilitated. Parrish Medical Center also obtained this data and were using the information. This information could be important to the ad hoc committee.

Member Moscoso and staff discussed City Council having the ability to extend the ad hoc committee's term beyond six months. Second, Member Moscoso felt it would be better to have applicants indicate *yes* or *no* on their board applications whether they had received social services, rather than asking applicants to write about services they may have received (more dignified). Third, Member Moscoso was interested in extending board member participation to representatives of non-profit agencies or having non-profits attend ad hoc committee meetings to discuss how their agencies could assist the community and Titusville's citizens, etc.

Vice-Mayor Cole supported changing ad hoc committee meeting times to later in the afternoon (after work). Second, he commented on the purpose of the ad hoc committee and having an advisor available to discuss or share the types of social services already provided in the community. Third, Vice-Mayor Cole and staff discussed using the City's standard board and commission application for ad hoc committee applicants to make application, but which provided for various supplement pages specific to each City board.

Member Nelson supported changing the ad hoc committee's meeting time to later in the afternoon (after work). Then, instead of having Council Members individually selecting one individual to serve on the ad hoc committee, Member Nelson suggested having Council vote and appoint ad hoc committee members from the *pool of applicants* (consider collectively as the governing body).

Member Stoeckel supported Council voting on ad hoc committee members from a pool of applicants and Council reaching a decision as a group on their top five (5) selections for the committee or Council could say who their top choices were (an alternative method of selecting the committee members). Her preference was Council voting from a pool of applicants.

Mayor Connors commented on the proposed Titusville Social Services Ad Hoc Committee Guidelines that indicated that three (3) committee members shall live within certain geographical boundaries and two (2) members would be at-large. Mayor Connors commented on how Council voting (selecting) the committee members under these guidelines may be challenging. He desired moving forward with advertising for committee members, accepting applications, and non-profits and any individuals were welcomed to apply and could attend the ad hoc committee meetings. Everyone's voices mattered whether they were on the committee or not. Everyone's recommendations mattered.

Mayor Connors requested whether Council was ready to make a motion, as discussed.

Further Council discussion ensued on making a modification to the supplemental application for the Titusville Social Services Ad Hoc Committee, selection process, time of meetings, etc.

Mayor Connors commented on moving forward with advertising the committee and the application, but changing the meeting time To Be Determined (TBD), perhaps modifying the supplemental application requesting what times applicants were available to meet (on a regular basis); however, staff needed to know "what time" the ad hoc committee meetings would be held for advertising and other purposes. Member Nelson suggested 5:30 p.m. Staff advised this time would conflict with the Titusville Environmental Commission (TEC) and the Planning and Zoning Commission (P&Z) meeting start times, if ad hoc committee meetings were held on the same nights as these other boards. This would result in individuals having to make a choice on which board meetings they would attend. Member Stoeckel also discussed whether the same City staff would need to cover the various board meetings and whether it would cause a schedule conflict for staff.

<u>Motion</u>:
Member Nelson moved to approve the Titusville Social Services Ad Hoc Committee guidelines with the changes (as discussed) and authorize the application process, with the changes (as discussed), and with the meeting time being after hours.

Mayor Connors clarified with Member Nelson that her motion included approving and authorizing the following:

- 5:30 p.m. timeframe for the ad hoc committee meeting(s) start time. (Meeting time moved from 3:00 p.m. to 5:30 p.m. The day of the week to be determined (TBD), as discussed)
- All applications would come through City Council and the Council would vote on them collectively.
- Update the supplemental page of the application to get rid of (remove) the question, "*what services have you used?*".

Member Nelson indicated agreement with Mayor Connors' review and clarification of the details that were included in the motion to approve the requested actions.

Vice-Mayor Cole seconded the motion and it carried unanimously.

Council indicated direction for staff to advertise that the City was seeking applicants to serve on the Titusville Social Services Ad Hoc Committee. Following the receipt of the applications, Council would determine the selection process of the committee members.

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NEW BUSINESS – None.

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PETITIONS AND REQUESTS FROM THE PUBLIC PRESENT (NON-AGENDA ITEMS) – None.

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MAYOR AND COUNCIL REPORTS

Mayor's Report – Mayor Connors provided his report.

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Mayor Connors commented on his desire to facilitate non-profit organizations coming together and donating turkeys to the community for the upcoming Thanksgiving holiday. His request was for Council to authorize or provide a special events permit for the event to be held at Issac Campbell Park, which he indicated would not incur the cost of staff time. Mayor Connors also commented on evaluating the City's current Code(s) on special event permits in the future to make the regulations easier for the public to utilize.

Council discussed that North Brevard Charities did something similar each year, contacting Brevard County Parks and Recreation would be necessary to schedule use of the park, some Council Members past experiences working with non-profits and participating in similar events, etc.

Vice-Mayor Cole commented on prior experience with such events and working with non-profit organizations and utilizing a database to ensure citizens were not going to multiple places to receive donations, etc.

Motion:
Vice-Mayor Cole moved to support the Mayor working with outside organizations including non-profit organizations to donate turkeys to families in need at Issac Campbell Park, possibly on the Saturday prior to Thanksgiving. Member Nelson seconded the motion.

Stan Johnston submitted a public speaking card; however, he waived his right to speak.

The motion carried unanimously.

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Council Reports – Council Members provided their individual reports.

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Vice-Mayor Cole commented on a recent scam call he received purportedly from his doctor's office, but he immediately identified was a scam and did not comply or volunteer any information. The imposters desired sending the Vice-Mayor a saliva test kit, which he suspected was related to Medicare fraud. The imposters also cloned his doctor's office phone number to make it seem as if the call were real. Numerous individuals had experienced the same scam.

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Vice-Mayor Cole and City Manager Abbate discussed the Vice-Mayor's questions on whether consultants were used to conduct (adequate) staffing studies, whether the municipality had enough staff to perform City services, making comparisons to other agencies, the use of staff performance measurements, the City Manager and staff brainstormed staffing needs according to the mission or scope of work at hand, what resources and personnel were needed, avoided over-staffing, especially of fulltime employees, etc.

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Member Nelson expressed concern regarding *seasonal sales* not being allowed due to zoning regulations in certain areas. Discussion ensued. Attorney Stokes commented on this issue and stated that he could prepare a memorandum based on the discussion to suspend enforcement of seasonal sales at this time to allow staff to prepare an ordinance change. Attorney Stokes would outline particular information in his memorandum, as discussed with Council. Attorney Stokes also advised the City was required to be content neutral.

Consensus Approval:
Council supported the memorandum on *seasonal sales* as offered by Attorney Stokes, by a consensus.

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Next, discussion ensued on *special events*, which were indicated to be intertwined with *seasonal sales*. The discussion included how other cities handled processing requests for *special event permits*, such as for various holiday parades, etc. Some cities collected information from applicants only on information such as the expected number of participants, location, date, etc.

Member Nelson commented on knowing about upcoming *special events* or *seasonal sales*, so that the City could appropriately plan public safety needs or staffing, if necessary. Event organizers were required to pay the cost for additional public safety staff.

Community Development Director Parrish advised that Council previously provided direction on *special event permits*. The subject or issue at hand was *seasonal sales*.

Motion:
Member Nelson moved to approve advisability for staff to review *seasonal sales* and prepare an ordinance change. Vice-Mayor Cole seconded the motion.

Member Stoeckel desired further discussion. She and staff discussed differentiating between *seasonal sales* and *special event permits*, Code requirements, whether some organizations like churches that held fall festivals were in compliance with the Code, to which it depended, etc. There were three types of special event permits, as discussed. The type of event was also not specified. Mobile vendors were required to get a Business Tax Receipt (BTR). The length of time for an event or seasonal sales also mattered. Long term events required a special set-up or process for seasonal sales (specific holidays were named), some organizations like churches paid to have their own safety personnel and/or were required to address public safety concerns, staff met with applicants or event organizers to understand what it was they wanted to do, etc.

Discussion continued. Staff advised that all events or sales were handled on a case-by-case basis and it depended on the scale of the event, having an event on public property required a permit, whereas holding an event on private property and that did not create a nuisance may not require obtaining a permit (example: birthday parties), etc. The *events coordinator* (a position named in the Code) was responsible to facilitate making a collective judgement (decision) on whether a permit was required for an event, which was based on the scale of the event and information obtained from the organizer(s), obtaining feedback from the City's Police, Fire, Community Development, and Public Works Departments, the City Engineer, etc.

Vice-Mayor Cole seconded the motion.

Stan Johnston submitted a public speaking card. He advised that he was opposed to a number things the Council was doing. He also felt that he was being insulted, disrespected, and his Constitutional rights were being violated. Additionally, Mr. Johnston felt the local government was corrupt, dysfunctional, and Council had not responded to his most recent email sent earlier in the day.

The motion carried unanimously.

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Member Nelson advised that a citizen (Laurilee Thompson) desired paying the cost of using nanobubbles technology in a basin area at or close to Westland Marine, for trial or pilot program purposes. City Manager Abbate advised that the estimated was $150,000, the location was a confined basin area, use would be for a limited time period, and staff's time to pull the permits would be the extent of the City's responsibility. Further discussion ensued on

- Why the citizen desired or selected the basin near the marina, not Scobee Park (indicated was an earlier focus area by the citizen)
- There was a lot of muck in or near the marina(s)
- The citizen did not want to wait until the experiment using the technology on the Miami River was completed

Motion:
Member Nelson indicated her request was for Council to approve the use of staff time to request a permit for the installation of a nanobubble generator at the Marina (Westland marine), which would be paid for by a citizen, Laurilee Thompson. Staff time would also include attending meetings to discuss the project as requested by Member Nelson. Member Moscoso seconded the motion.

Member Moscoso confirmed that it was appropriate for Council to be present during the nanobubble generator's installation, etc. There was no objection by the Council.

Member Stoeckel desired input from staff and to further develop the conversation and avoid any unintended consequences. The municipality's exposure to technology was limited. Staff also desired proof whether the technology worked.

There were no individuals from the public that spoke on the pending motion presently on the floor.

The motion carried unanimously.

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Member Nelson commented on having guidelines on the upcoming Mayor's Ball, what the Council could or could not do, etc. Discussion ensued on the legal set-up as a particular non-profit organization, being nondiscriminatory, charitable purposes, Council making decisions on the public purpose for holding such an event, how courts viewed commissions making decisions on public purpose organizations or events, whether the Council desired asking the City to pay the cost of tickets, the location was the Valiant Air Command in Titusville, Florida, limiting the purchase to having a table for Council, minimal cost for paper and envelopes, using staff beyond 2-hours would require returning to Council, etc.

Motion:
Member Stoeckel moved to authorize funding for Council Members to attend the upcoming Mayor's Ball on December 6, 2025. Vice-Mayor Cole seconded the motion.

Toni Shifalo indicated her desire to speak on the motion presently on the floor (proposition). She did not support taxpayers having to pay the ticket cost of $150 for individual Council Members that desired attending the Mayor's Ball.

The motion carried, 4 yes to 1 vote no, with Member Moscoso in objection.

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Member Stoeckel commented on several topics discussed during meetings of the Florida League of Cities during the past week, health insurance costs were increasing, prescription cost increases partially caused by new patents, a new artificial intelligence (A.I.) hub being added to the League's website, the League hired a dedicated grants representative, and policy committee meetings would begin later in the week, policy committees set the Legislative priorities and advocated on behalf of municipalities, etc.

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CITY MANAGER'S REPORT

City Manager's Report - City Manager Abbate submitted his written report. Two items required Council's consideration.

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Cancellation of City Council Meetings – It was customary for Council to cancel the regularly scheduled meetings at 5:30 pm (Presentations Meeting) and the 6:30 pm (Regular Meeting) on the fourth Tuesday in December.

Motion:
Member Nelson moved to cancel both the regular scheduled meetings on December 23, 2025 at 5:30 p.m. (Presentation Meeting) and at 6:30 p.m. (Regular Meeting). Member Stoeckel seconded the motion and it carried unanimously.

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Approval of Fiscal Year (FY) 2026 Legislative Priorities – Provided in the Council agenda packet was the draft version of Council's FY 26 Legislative Priorities for the Council's review and approval. If approved by Council, this document would be forwarded to the Space Coast League of Cities (SCLOC) prior to October 1st, in order to be consolidated with other Space Coast Municipalities responses for discussion by the SCLOC Board of Directors on October 13, 2025.

Council discussion ensued.

Mayor Connors commented that although the widening of State Road 405 was important, he rather the Council prioritize "*Supporting and Funding Infrastructure Transportation Trust Fund*", as explained and tied to the larger source of funding and policy objectives. Member Stoeckel supported this idea.

Member Moscoso recommended including "*Financial Stability and Tax Policy*" for reasons she explained and which she read from a prepared statement. Her reasons were related to the State may eliminate property taxes during a future Legislative session(s) and the continuation of the City was important.

Member Nelson commented on the priority of the "*Restoration of the Indian River Lagoon"*. She recommended removing the word "*dredging*" under second paragraph (first sentence) of the "*Restoration of the Indian River Lagoon*". The idea was to continue removing muck and there was another project using a different methodology.

<u>Consensus Approval:</u>
Council approved the City's draft Fiscal Year (FY) 2026 Legislative Priorities document as modified, including adding "Supporting and Funding Infrastructure Transportation Trust Fund", adding "Financial Stability and Tax Policy", and removing the word "dredging" under second paragraph (first sentence) of the Restoration of the Indian River Lagoon. There were no objections from the Council.

xxx

The remaining items in the City Manager's Report were provided for informational purposes only.

xxx

CITY ATTORNEY'S REPORT

<u>City Attorney's Report</u> - No action.

xxx

With no further business to discuss, the meeting adjourned at 9:30 p.m.

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Andrew Connors, Mayor

ATTEST:

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Wanda F. Wells, City Clerk