City Council
Regular Meeting
November 25, 2025

The City Council of the City of Titusville, Florida met in regular session in the Council Chamber of City Hall, 555 South Washington Avenue, on Tuesday, November 25, 2025. Mayor Connors called the City Council meeting to order 6:30 p.m. Present were Mayor Andrew Connors, Vice-Mayor Herman A. Cole, Jr., Col USAF Retired, and City Council Members Jo Lynn Nelson, Megan Moscoso, and Dr. Sarah Stoeckel. Also present were City Manager Thomas Abbate, City Attorney Andriene Treasure, and Assistant City Clerk Jolynn Donhoff.

Pre-recorded procedures for public comment, participation, and conduct were played for all individuals in attendance or watching the meeting. Calvary Chapel Pastor Paul Andris gave the invocation. Mayor Connors led those present in the *Pledge of Allegiance to the Flag*.

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MINUTES –

Motion:
Member Nelson moved to approve the minutes of the regular City Council meeting on October 14, 2025, as submitted. Vice-Mayor Cole seconded the motion and it carried unanimously.

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SPECIAL RECOGNITIONS & PRESENTATIONS

Proclamation — Hospice and Palliative Care Month – City Manager Abbate read the proclamation aloud, to which Mayor Connors presented the proclamation to St. Francis Reflection Hospice Team and its representatives that recognized November 2025 as Hospice and Palliative Care Month in the City of Titusville.

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Motion:
Member Nelson moved to table (continue) Agenda Item 9 C - *Tranquility Development Agreement (DA) 1-2025 Fifth Amendment* to the regular City Council meeting on January 13, 2026, as requested by the applicant. Vice-Mayor Cole seconded the motion and it carried unanimously.

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Motion:
Member Nelson moved to table (continue) Agenda Item 9 D – *Small Scale Amendment Application No. 5-2025 Sunset Development 125 Precision Way with Annexation* (and related *Ordinance Nos. 35-2025, 36-2025,* and *37-2025)* to the regular City Council meeting on January 27, 2026 (6:30 p.m.), as requested by the applicant. Vice-Mayor Cole seconded the motion and it carried unanimously.

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BOARDS AND COMMISSIONS

City Appointment to Titusville/Farmton (TIFA) Water Resources Management Committee – The request was to appoint Kevin Cook, PE, Assistant City Manager, as the City's alternate member to the TIFA Management Committee in accordance with Article 6 of the TIFA operating agreement.

Stan Johnston submitted a public speaking card. He supported the appointment, as recommended. Mr. Johnston also referenced information he distributed regarding his concerns about dishonesty and fraud.

Motion:
Member Nelson moved to appoint Assistant City Manager Kevin Cook, P.E., as the City's alternate member on the Titusville/Farmton (TIFA) Management Committee, as recommended. Vice-Mayor Cole seconded the motion and it carried unanimously.

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Titusville Environmental Commission (TEC) - City Manager Abbate highlighted the request as provided in the Council agenda packet. The request was to appoint three regular members to the Titusville Environmental Commission (TEC) for terms to expire on November 30, 2028. The terms of Regular Members Hector Delgado (Resident), Michal Myjak (Resident), and Michael Browning were due to expire on November 30, 2025. Regular Members Delgado and Myjak desired continuing to serve on the TEC; however, Michael Browning did not wish to be reappointed.

TEC Alternate Member William Young did not wish to be considered as a regular member at this time; however, TEC Alternate Member Kevin Rosa (Resident) desired being appointed as a regular member. Additionally, there were two applications on file from John Nico and Stan Johnston (residents), who had expressed their desire to serve as regular members on the TEC.

Three individuals submitted public speaking cards.

Toni Shifalo read from a prepared statement. She requested Council appoint John Nico to the TEC.

Michael Mijak (incumbent and applicant) commented on subjects previously discussed by the TEC, such as wellfields, prior concerns on saltwater intrusion, having a healthy environment, etc.

Stan Johnston (applicant) commented on concerns for homes in the 100-year flood plain, a 1985 Freshwater Management Study, etc.

Motion:
Member Nelson moved to reappoint Hector Delgado (Resident) and Michael Myjak (Resident) as regular members of the Titusville Environmental Commission (TEC) for terms to expire on November 30, 2028. The motion also included appointing John Nico (Resident) as a regular member of the TEC for a term to expire on November 30, 2028. Member Stoeckel seconded the motion and it carried unanimously.

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Titusville Environmental Commission (TEC) Recommendation – City Manager Abbate highlighted the request as provided in the Council agenda packet. The request was to consider the Titusville Environmental Commission's (TEC) request to hold two TEC meetings a month.

Laurilee Thompson, Vice-Chair of the TEC, commented on concerns for wetlands, recent flooding from heavy rain, trees absorbing and holding stormwater, concerns for any loopholes in the City's Comprehensive Plan policies that might weaken protections on environmental related policies, and the TEC desired holding four (4) additional meetings over the period of January through April 2026 (over four months).

Ms. Thompson also commented on evaluating how Senate Bill 180 may affect cities during the 2026 State Legislative Session, cities resuming important work following the end of the State Legislative Session, the TEC was not asking for additional meetings to be televised, and she would donate personal funds to cover costs for having City staff at the four (4) extra TEC meetings.

Mary Sphar read from a prepared statement that discussed her viewpoints on why meeting only once a month was challenging for the TEC, which was due to the large scope of work ahead to address policy language in the City's Comprehensive Plan, specific to wetlands, conservation, etc. The TEC needed to take time to carefully discuss and prepare recommendations to City Council.

Michael Myjak, Chairperson of the TEC, advised that wetlands were a large and important issue, due to their role in mitigating flooding. Stormwater, preparing for future impacts and capacity, sanitary sewer, and potable water---these were all "one water" that needed to be addressed and managed as a City. The more freshwater that was absorbed by the ground was better for the City's future. For these reasons, this was why the TEC desired holding an additional meeting per month, from January through April 2026.

Stan Johnston commented on concerns for the City's Sustainability Report, his opinion the report contained fraudulent information, the TEC was looking into these types of matters, whether the report would prepare the City for future sustainability needs, etc. He also supported Ms. Thompson's comments.

Mayor Connors desired for the TEC to wait and hold the additional meetings after the 2026 State Legislative Session ended for two reasons, including the TEC and the State would not be working at the same pace or speed as each other and based on not knowing what changes the State may make in 2026 that may impact cities and local ordinances, waiting to learn whether the State Legislature was going to make changes to Senate Bill 180, etc.

Motion:
Member Nelson moved to authorize the Titusville Environmental Commission (TEC) to hold four extra meetings - two meetings per month, during January, February, March, and April of 2026, as requested by the Titusville Environmental Commission (TEC). Member Stoeckel seconded the motion for discussion.

Member Stoeckel preferred the Titusville Environmental Commission (TEC) hold the four additional requested meetings now versus later. She desired giving immediate attention to newly filed and proposed State legislation on water quality, which she advised the Florida League of Cities was opposed. Second, there seemed to be a big push from Tallahassee on development. Member Stoeckel commented on Florida's growing population and an idea of cities documenting whether or how increased development was having an impact on flooding and negatively affecting current residents, etc. Attracting new business and more people was also important, but so was having such analysis to protect current and future residents.

Member Moscoso felt four additional meetings was reasonable, considering all of the great things the TEC had accomplished to date. For example, the City's Low Impact Development (LID) rules. She also supported receiving information to further educate the Council, etc.

The TEC was not scheduled to meet during December 2025; therefore, the TEC could not begin working until January 2026, if their request was authorized by Council.

Vice-Mayor Cole desired hearing from a TEC Member to get feedback on whether the TEC might desire to start now or wait until after the Legislative Session ended. To this, TEC Chairperson Michael Myjak indicated his respect for the Legislature's scope of work; however, he advised the TEC's scope was to focus solely on the City's (particular) ordinances and policies. He did not support waiting any further. The TEC needed ample time to complete their work (time and effort).

Member Stoeckel was concerned that if the time and effort was authorized now for the TEC to begin working, the TEC's efforts and any subsequent decisions made by Council to amend local policies might be preempted by new State Legislation in 2026. It seemed the State was preempting many things right now that could affect cities and towns throughout the State. To this, Mr. Myjak suggested the Council work through the City Manager (and staff) to schedule subsequent items on the TEC agenda, to discuss any issues that may arise during the 2026 State Legislative Session. Depending on what happened during the State Legislative Session, the TEC might need to request additional board meetings.

Mayor Connors called the vote. The motion carried unanimously.

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PETITIONS AND REQUESTS FROM THE PUBLIC PRESENT (NON-AGENDA ITEMS) -

Joseph Ray read from a prepared statement that discussed a loud truck was disturbing the enjoyment of his neighborhood, a prior suggestion to bring legal action, pleading for the City's help, the situation had been going on for 21-months or so, his desire for Council to give citizens 5-minutes to speak on agenda items, not 3-minutes, etc. Mr. Ray also expressed concern on public restrooms at Sand Point Park closed at 6:00 p.m. and his concern for the safety of individuals that may be disabled and traveled to a nearby convenience store after 6:00 p.m. to use the restroom.

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Stan Johnston read from a prepared statement that discussed concerns on freedom of religion and speech, correcting issues with dams and water flow, inviting professional engineers to dispute his opinion that the dams at the senior center were improper or illegal and had flooded homes, emails he sent to the Federal Emergency Management Agency (FEMA), etc.

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CONSENT AGENDA

Per Member Nelson's request, staff clarified information on Consent Agenda Item No. C - *Amendment #6 with Wright Pierce, Inc. for the Mourning Dove Water Treatment Plant Project.* Members Moscoso and Stoeckel further discussed the same item and questions on requesting additional funding, whether it was typical for a project to take many years to complete, whether the pricing for the project was "locked-in" when the original contract(s) was signed, budgeted, etc.

City Manager Abbate read Consent Agenda Item Nos. A, B, C, D, E, F, G, and H, as followed:

A. Resolution No. 21-2025 — Declaring its official intent to reimburse itself from future tax-exempt financing for capital improvements within the City's water and sewer system - Approve Resolution No. 21-2025 declaring its official intent to reimburse itself from future tax-exempt financing for capital improvements within the water and sewer system.

B. Child Car Seat Safety Program - Restricted Funds - Using the Public Education and Child Occupancy Protection Program, approve the purchase of 24 child passenger seats and approve the associated budget amendment.

C. Amendment #6 with Wright Pierce, Inc. for the Mourning Dove Water Treatment Plant Project - Approve Amendment #6 in the amount of $76,040 to Wright Pierce, Inc. for continued professional services during the Mourning Dove Water Treatment Plant Solids Train Upgrade and authorize the City Manager to execute the amendment.

D. Special Event Road Closure - Titusville Christmas Parade, December 13, 2025 - Authorize the Annual Christmas Parade special event's request contingent on approval of the temporary state road closure from FDOT.

E. Victims of Crimes Act (VOCA) Grant - Fiscal Year (FY) 2026 Award - Accept the FY 2026 VOCA Grant in the amount of $54,317 to fund the Victim Advocate position and approve the attached Budget Amendment.

F. Titusville Police Department 911 Center Training Funds - $33,627.59 - Approve reclassification of funds ($33,627.59) to allow operational use for Fiscal Year (FY) 2026.

G. Task Order with AECOM not to exceed $150,000 for feasibility assessment of converting 6350 Horizon Drive to Titusville Police Department (TPD) Headquarters (HQ) AND Emergency Operations Center (EOC) - Approve a not-to-exceed task order to AECOM Technical Services Inc in the amount of $150,000 to provide Architectural and Engineering

Consulting Services for a due diligence review of the proposed acquisition of 6350 Horizon Drive and authorize the City Manager to execute the task order. Additionally, approve the associated budget amendment.

H. Florida Department of Transportation (FDOT) Safety Enhancements - Downtown Titusville - Approve the proposed FDOT safety enhancements for downtown.

Stan Johnston submitted a public speaking card(s) on Consent Agenda Item Nos. A, C, D, E, F, G, and H, to which he indicated being neutral on the requested actions.

Motion:
Member Nelson moved to approve Consent Agenda Item Nos. A through H, in accordance with the recommendations. Vice-Mayor Cole seconded the motion and the role call vote was:

Member Moscoso	Yes
Member Nelson	Yes
Mayor Connors	Yes
Vice-Mayor Cole	Yes
Member Stoeckel	Yes

The motion carried unanimously.

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ORDINANCES – SECOND READING, PUBLIC HEARING AND RELATED ACTION

Ordinance No. 40-2025 to amend Section 13-109 of the Code of Ordinances to increase reporting on properties holding mortgages in default from annually to biannually - City Manager Abbate highlighted the request provided in the Council agenda packet.

Code Enforcement Manager Glenn Tolleson read Ordinance No. 40-2025 - AN ORDINANCE OF THE CITY OF TITUSVILLE, FLORIDA AMENDING THE CODE OF ORDINANCES TO INCREASE REPORTING ON PROPERTIES HOLDING MORTAGES IN DEFAULT FROM ANNUALLY TO BIANNUALLY BY AMENDING SECTION 13-109 "REGISTRATION OF REAL PROPERTY MORTGAGEE HOLDING MORTGAGES IN DEFAULT"; PROVIDING FOR SEVERABILITY, CONFLICTING ORDINANCES, INCORPORATION INTO THE CODE, AND EFFECTIVE DATE, for the second time by title only (This was a legislative item).

Mayor Connors opened the public hearing. As there were no individuals that wished to speak, he closed the public hearing.

Motion:
Member Nelson moved to approve Ordinance No. 40-2025, as recommended. Vice-Mayor Cole seconded the motion and the roll call vote was:

Member Nelson	Yes
Mayor Connors	Yes
Vice-Mayor Cole	Yes
Member Stoeckel	Yes
Member Moscoso	Yes

The motion carried unanimously.

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Ordinance No. 41-2025 - Public (P) Zoning Ordinance - City Manager Abbate highlighted the request provided in the Council agenda packet.

Community Development Director Brad Parrish read Ordinance No. 41-2025 - AN ORDINANCE OF THE CITY OF TITUSVILLE, FLORIDA AMENDING THE CODE OF ORDINANCES TO INCLUDE NON-PROFIT AND NON-GOVERNMENTAL ORGANIZATIONS WORKING FOR THE PUBLIC WELFARE TO THE PURPOSE IN THE PUBLIC (P) ZONING DISTRICT AND TO ADD PERMITTED AND LIMITED USES IN THE PUBLIC (P) ZONING DISTRICT, BY AMENDING SECTIONS 28-238 “COMMUNITY CENTERS”, 28-239 “COMMUNITY SERVICE”, 28-240 “CONVENTION CENTER", 28-256 “VOCATIONAL SCHOOL” AND 28-323 “PUBLIC (P)”; PROVIDING FOR GRANDFATHER PROVISIONS, SEVERABILITY, REPEAL OF CONFLICTING ORDINANCES, INCORPORATION INTO THE CODE AND EFFECTIVE DATE, for the second time by title only (This was a legislative item).

The first reading and first public hearing on Ordinance No. 41-2025 was held on November 11, 2025. This was the second reading and the final public hearing on the ordinance.

On November 5, 2025, the Planning and Zoning Commission recommended approval as presented.

Mayor Connors opened the public hearing.

Jessica Cassell commented on behalf of the Gibson Community Center. She requested Council approve the proposed ordinance. Her desire was for a school to utilize the Gibson Center to teach entrepreneurs and students that desired pursuing careers and training in the food industry.

Stan Johnston supported the proposed ordinance.

Council discussion ensued on uses proposed in Ordinance No. 41-2025, permitting, whether any unintended consequences might result if Council approved the proposed ordinance, staff tried to anticipate any and all unintended consequences, but could not guarantee all assurances of such, staff supported approval, whether grandfathering provisions were included and defined, losing conforming status sometimes happened and remedies or discussion if such scenarios occurred in the future, if an instance of non-conforming status occurred, staff would need to return to City Council, activities allowed in Public (P) zoning, local public schools allowed non-profits to use their facilities, etc.

As there were no additional persons that wished to speak, the public hearing was closed.

Motion:
Member Nelson moved to approve Ordinance No. 41-2025, as recommended. Vice-Mayor Cole seconded the motion and the roll call vote was:

Mayor Connors	Yes
Vice-Mayor Cole	Yes
Member Stoeckel	Yes
Member Moscoso	Yes
Member Nelson	Yes

The motion carried unanimously.

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Tranquility Development Agreement (DA) 1-2025 Fifth Amendment – At the beginning of the meeting, Council tabled (continued) Development Agreement (DA) 1-2025 to the regular City Council meeting on January 13, 2026 (6:30 p.m.), which would be held at City Hall Council Chamber.

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Small Scale Amendment (SSA) Application No. 5-2025 Sunset Development 125 Precision Way with Annexation – At the beginning of the meeting, Council tabled (continued) *Small Scale Amendment Application No. 5-2025 Sunset Development 125 Precision Way with Annexation* (and related *Ordinance Nos. 35-2025, 36-2025,* and *37-2025)* to the regular City Council meeting on January 27, 2026 (6:30 p.m.), which would be held at City Hall Council Chamber.

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ORDINANCES - FIRST READING – None.

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OLD BUSINESS

Post-North Brevard Economic Development Zone (NBEDZ) Economic Development Strategy – City Manager Abbate highlighted two requests provided in the Council agenda packet, which included:

1. Establish an Economic Development Organization (EDO) Governance and Board Appointment process as described in Slide #17 of the presentation.

2. Utilize funding sources as recommended on Slide #18 of the presentation or combination as desired by Council.

City Economic Development Manager Nicholas Gow provided a high-level overview of information presented during a staff presentation at the Special City Council meeting of November 13, 2025. A copy of the same presentation was included in the agenda packet of this Regular City Council meeting. Discussion ensued on the following:

- Presentation Slide Nos. 17 and 18 of the Staff Presentation. These presentation slides were heavily referenced during the meeting
- Possible make-up or desired composition of the Economic Development Organization (EDO) Board Members (board member professional criteria, qualifications, etc.)
- Partnerships
- The importance and usefulness of having “site ready” properties to attract new business
- Infrastructure grant program as a catalyst for redevelopment
- Funding approaches and accountability measures
- The Program designed to have oversight by City Council
- Annual budgeting process
- Audits were included in staff recommendations or would be completed if Council approved staff recommendations
- Council’s desire to get many applications from individuals to serve on the EDO Board/Governance Board, which Council could rank and select the applicants they desired to serve on the EDO. Council wanted the most qualified applicants. This selection method was preferred to the board member selection strategy on Slide No. 17 of the staff presentation

And

- Council arriving at a general consensus on these matters
- Being intentional with City Council’s objectives and Council having oversight on the types of businesses that might be eligible for grant funding from the City
- Being cautious with distributing funding only because it was available. Instead, being intentional on what the Council wanted the City to look like with future growth
- Anticipating budgetary impacts stemming from audits of the Department of Government Efficiency (D.O.G.E)
- Aiming for the largest Return on Investment (ROI) possible
- Having a large tool kit of strategies to entice economic development. One example was the City’s Ad Valorem Tax (AVT) Abatement Program approved by the voters
- Having or implementing strategies for long-term success
- Council could not be selective about projects, but it could be selective on the types of projects that were seeking funding for economic growth purposes
- Next steps

Stan Johnston submitted a public speaking card. He commented on concerns about fraud, dishonesty, and challenging others to say whether his concerns on flooding were incorrect, etc.

<u>Motion:</u>
Member Nelson moved to approve staff recommendation No. 1 on Slide No. 17 of the Staff Presentation, including approval of establishing an Economic Development Organization (EDO) Governance and Board Appointment process, as recommended by staff for Item Nos. B, C, D, and E, and modified by City Council for Item A, which included each of the following:

A. Board: Seven (7) Members. Modified by City Council to include that City Council would use the ranking system and appoint all of the EDO Board Members.
B. Executive Director: Appointed by City Manager with additional administrative support; Using the City's general fund as part of the annual budget process (ensures accountability).
C. Legal: Retain specialized outside counsel as needed.
D. Advisory Committees: Sector-specific (aerospace/logistics; small business).
E. Accountability: Metrics, quarterly reports, conflict-of-interest policy, and independent audits provided to the City.

Member Moscoso seconded the motion for discussion. She desired and supported Council using a ranking system and appointing members to the Economic Development Organization (EDO) board. There was no objection and agreement was indicated as discussed.

Mayor Connors called the vote. The motion carried unanimously.

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Next, Council took formal action on the staff recommendations on Slide No. 18 of the Staff Presentation on economic development that discussed potential funding sources *(Re: Post-North Brevard Economic Development Zone (NBEDZ) Economic Development Strategies).*

<u>Motion:</u>
Member Nelson moved to approve staff recommendation No. 2 on Slide No. 18 of the Staff Presentation and utilizing the following potential funding sources or a combination as desired by City Council, as followed:

A. Seed Fund Loan-Grant Program: One-time fund (e.g., $500,000) to launch a loan or grant program. Loan program may include a revolving fund for capitalization or a pad-ready site.
B. Annual Appropriation: Approve annual funds in an amount to be determined by the City Council for economic development activities. Approved by City Council during the budget process. May include a restricted fund approved by separate resolution, meaning only City Council approved costs were allowed.
C. Tax-Increment Financing (TIF): Evaluate the establishment of a 20-year district to provide ongoing funding to support EDO efforts. If pursued, the appropriate Florida Statutes would be incorporated.
D. Florida Power & Light (FPL) Franchise Fee Set-Aside: Evaluate dedicating a portion of incremental FPL franchise fees from new developments to EDO.

E. Supplemental Funding: 1. State/Federal Grants, 2. Philanthropy, 3. Membership Dues, and 4. Private Cost-Share for joint projects.

Member Stoeckel seconded the motion.

Stan Johnston submitted a public speaking card. He commented on concerns for rewarding corruption, dishonesty, making bad choices, and his desire to speak on the topics or information that he desired, while speaking on agenda items and/or propositions before the Council, etc.

Mayor Connors called the vote. The motion carried unanimously.

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NEW BUSINESS –

<u>Selection of a Vice-Mayor</u> – The request was to nominate and select a Vice-Mayor.

Stan Johnston submitted a public speaking card. He commented on concerns for dams, flooding, communicating with the St. Johns River Water Management District (SJRWMD), etc.

<u>Motion</u>:
Member Nelson moved to select Herman A. Cole, Jr., Col USAF Retired as the Vice-Mayor. Member Stoeckel seconded the motion and it carried unanimously.

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<u>Designation of the Chair and Vice-Chair of the Community Redevelopment Agency (CRA)</u> – The request was for City Council to designate the Chair and Vice-Chair of the Titusville Community Redevelopment Agency (CRA).

Stan Johnston submitted a public speaking card. He questioned the legality of the two, At-Large, CRA Members who were not included in the anticipated vote on designating a Chair and Vice-Chair of the CRA. He did not think this was right.

Member Moscoso desired researching the policy requirements on designating a Chair and Vice-Chair on the CRA. To this, Member Nelson read from *City of Titusville Resolution No. 8-2016*, which provided that City Council shall select the Chair and Vice-Chair of the Titusville Community Redevelopment Agency (CRA). The resolution also provided the rationale for the procedures, including formal opinions from other State offices.

<u>Motion</u>:
Vice-Mayor Cole moved to designate Mayor Connors to fill the role of the Community Redevelopment Agency (CRA) Chair and himself (Vice-Mayor Cole) as the Vice-Chair of the Titusville Community Redevelopment Agency (CRA). Member Nelson seconded the motion and it carried unanimously.

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Council Member Appointments to Serve on Outside Agencies – The request was for Council to update the Council Member appointments and Council Members that would serve on outside agencies for the upcoming year. Members of City Council were appointed to serve on various outside agencies to represent the interests of the citizens of the City of Titusville.

Stan Johnston submitted a public speaking card. He did not think City Council could handle the extra duties of being appointed to outside agencies. Instead, Mr. Johnston felt the Council should focus on issues "at home" or solely affecting the City, such as flooding of homes on Temple Drive and for other reasons described, etc.

Motion:
Member Nelson moved to appoint the following City Council Member to serve on the following outside agency appointments for 2025/2026, as followed:

- Florida League of Cities: Current Member – Sarah Stoeckel, Alternate – Andrew Connors.
- Space Coast League of Cities: Current Member – Megan Moscoso, Alternate – Andrew Connors.
- Space Coast Transportation Planning Organization:
    - Two Voting Members: Primary Member – Herman A. Cole, Jr. Col. USAF Retired, Secondary Member – Andrew Connors.
    - Two Non-Voting Members: First Alternate Member – Megan Moscoso, Second Alternate Member – Jo Lynn Nelson.
- North Brevard Commission on Parks and Recreation: Current Member – Andrew Connors, Alternate Member – Jo Lynn Nelson.
- Economic Development Commission of Florida Space Coast: Current Member – Jo Lynn Nelson (voting member), Alternate Member – Andrew Connors (non-voting member).
- Affordable Housing Advisory Committee: Current Member – Herman A. Cole, Jr. Col. USAF Retired, Alternate Member – Megan Moscoso.

Council did not fill the outside appointment role for the North Brevard Economic Development Zone (NBEDZ), due to board was dissolved in 2025.

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2026 Strategic Planning Special Meeting – City Manager Abbate introduced the agenda item and outlined the request as provided in the Council agenda packet. The request was for City Council to provide staff direction regarding the desired format, timing, and facilitation of this annual, special, City Council meeting. To this, Council discussion ensued on the following:

- Council's various viewpoints on holding a Saturday morning meeting with the citizens, as completed (held) in prior years.
- Re-initiate the Saturday morning meeting with a facilitator.
- Using a newer, online, community survey tool called "FlashVote" to supplement feedback provided by citizens at the annual (proposed) Saturday morning meeting. There were six (previously selected) online survey questions to use for supplemental feedback.
- Making the City's Strategic Plan Goals and Objectives clearer.
- There were many prior Council directives or approvals for advisability for the City Manager (and staff) to follow-up and report back to Council for various items; an idea to have Council order and prioritize their prior directives.
- Tracking the progress of the goals or directives.
- Having Council prioritize its directives was important, due to it was difficult for staff to give equal effort to all of the Council's directives.
- Holding the annual strategic planning meeting(s) gave Council the opportunity to also "hammer-out" the goals and objectives.
- Discussing tactics for how strategic goals were completed.

And

- Strengths and weakness analysis.
- How to involve the public and the public listening to Council discussion.
- An idea for Council to meet in public as legally required, but at another location similar to scheduling a retreat. This idea was intended to facilitate Council developing their ideas and bonding, similar to how one Council Member's colleagues held retreats. They were effective. The meeting would be legally noticed and the citizens and public could attend.
- Ideas where a special City Council meeting (Council retreat) could be held (hospital suggested, etc.).
- Creating a three-to-five-year plan.
- Having an annual "check-in" and holding these types of regular annual meetings was useful to ensure consistency.
- Whether to use or select a facilitator for one or both upcoming Strategic Planning meetings (special City Council meetings).
- Being clear and providing clear direction was important.

Motion:
Member Stoeckel moved to authorize (1.) Holding a Special City Council meeting and citizen workshop (community conversation) on an upcoming Saturday with Council on the floor or in proximity to the citizens (facilitator assistance discussed) and incorporating FlashVote (an online survey tool) for supplemental feedback from the community, and thereafter (2.) Select a date and time, provide public notice, and hold a special City Council meeting (similar to a retreat) to be held at another location (hospital suggested) to allow Council to discuss and strategize on the City's Strategic Plan Goals and Objectives. Vice-Mayor Cole seconded the motion for discussion.

Additional Council discussion ensued.

Mayor Connors questioned whether to have a facilitator assist the Council at the meeting where the Council would iron out the issues and put together Council's clear vision. He also discussed the desired order for which of the two strategic planning meetings might be held first, starting with the meeting with the citizens (community conversation) or to begin by holding the meeting where the City Council, as the governing body, discussed and set clear goals.

Member Stoeckel desired holding the meeting with the citizens first, because this provided Council information for the second meeting.

City Manager Abbate asks whether Council desired holding both meetings on a Saturday.

Mayor Connors supported Member Stoeckel's earlier suggestion to have a Council retreat at another location, to take plenty of time and discuss "all the things" the Council needed to discuss. Vice-Mayor Cole recommended the hospital as an alternate meeting location. Member Stoeckel liked this idea and having an opportunity to bond as a Council. Member Stoeckel would also get more info from colleagues on "things they did".

Stan Johnston submitted a public speaking card. He felt strategic planning meetings were not productive and did not solve the issues that he was concerned with, such as flooding. He also felt the Council were creating cover-ups for his concerns.

Mayor Connors called the vote. The motion carried unanimously.

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PETITIONS AND REQUESTS FROM THE PUBLIC PRESENT (NON-AGENDA ITEMS) – None.

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MAYOR AND COUNCIL REPORTS –

<u>Mayor's Report</u> - The Mayor provided his individual report.

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Mayor Connors passed the gavel to Vice-Mayor Cole (symbolizing temporary transfer of authority). Mayor Connors desired initiating formal action to posthumously honor a particular combat veteran that was awarded the Congressional Gold Medal of Honor, by working with a particular non-profit organization that worked with veterans that would build or create a display to be showcased and installed in the City Hall lobby, to include a replica of the deceased military service member's uniform, the medal, etc. The deceased were from Titusville.

Motion:
Mayor Connors moved to have the City Manager work with the veteran's non-profit group (name to be provided to the City Manager after the meeting), who would make a replica display of the deceased Congressional Medal of Honor veteran's uniform along with medal as a memorial to him at City Hall, to be displayed as to be determined.

Council discussion ensued on:

- How long Mayor Connors desired for the honor display to be on display at City Hall.
- Moving away from the trend of Council bringing up new action items at City Council meetings and calling for a vote at the same meeting.
- Scheduling Mayor Connors' request as an agenda item on the next City Council agenda, in order to prepare for information that may be asked or needed.
- The Congressional Medal of Honor was rare and there were few individuals for which this award was issued.
- Whether Mayor Connors was asking for the display to be permanent.
- Approving advisability and authorizing staff to return with more information rather than approving the request at this meeting.
- Council was not ready to vote, as requested.

Amended Motion:
Mayor Connors moved to amend the motion on the floor to instead authorize scheduling an agenda item for an upcoming City Council meeting to consider his request to install a display in the City Hall lobby that would honor a particular deceased military veteran that had been awarded the Congressional Gold Medal of Honor (the U.S. Military's highest award for valor). The authorization also included advisability for staff to report back with additional information. Discussion included questions such as the length of time the valor themed installation might be on display, etc. Member Nelson seconded the motion, as discussed and during the meeting.

Stan Johnston submitted a public speaking card. He advised that he was a veteran and the son of a Navy veteran. He felt the Council repeatedly disregarded the Constitution.

Vice-Mayor Cole called the vote. The motion carried unanimously.

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Council Reports – Council Members provided their individual reports. Council also discussed the various items and concepts (discussion only):

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Vice-Mayor Cole initiated discussion on:

- Having or ensuring the City has the time to complete due diligence and having the first right of refusal when considering whether to purchase the Police Hall of Fame building, the first appraisal of the property was ordered earlier in the day and would be completed

after the holidays, the City Manager would contact the Realtor and property owner to get their expectations, completing tasks and analysis quickly over the next few months, etc.
- A recent and successful community engagement event.

xxx

Member Stoeckel initiated discussion on:

- She received complaints and concerns about a concrete plant (business) and future legislation that may be coming to address pollution, penalties, etc., as discussed.
- Staff reporting back on prior Council advisability (prior directives) on policies to strengthen development, like water flowing in a direction not intended, how staff presented information, and much more.
- Legal advertising and who paid the cost to advertise a proposed Comprehensive Plan Amendment application and transmittal to the State. This also included if the applicant were to request Council tabling their request from December 2025 to January 2026.
- The upcoming 2026 State Legislative Session and concerns on items and bills that could affect funding provided to cities, such as property taxes, grants, as well as other issues, such as water quality, etc.

xxx

Member Moscoso initiated discussion on:

- A desire to schedule an item on an upcoming Council agenda for the cost to attend the upcoming Legislative Action Days in Tallahassee.
- Procedures for administrative approvals, citizen recourse, etc.

xxx

Member Nelson initiated discussion on:

- Concerns for more frequent storms and 100-year storm events and flooding.
- Prioritizing and tightening prior directives from City Council on regulations for wetlands, flooding, and stormwater for the entire City or the larger area (not clear), not just the St. Johns River Water Management District (SJRWMD) basin.

City Manager Abbate commented on Council's recent and prior directives and the scope of prior directives discussed by Council, when previously directing the City to move forward with completing or updating the City's Stormwater Master Plan.

xxx

In addition, Mayor Connors requested follow-up on an idea to hold a 4th of July Parade.

xxx

CITY MANAGER'S REPORT

City Manager's Report - City Manager Abbate provided his written report. One action item was included and requested under the City Manager's Report.

xxx

Request for Council Support of Titusville Resort and Destination Environmental Issue – A letter from Attorney William Anderson that represented Mr. Jesse Wright, the owner and developer of the Titusville Resorts and Destination (TRD) project, was included in the Council agenda packet. In his letter, Mr. Anderson requested City Council authorize an agenda item at a future Council meeting to discuss environmental concerns regarding the TRD project. Additionally, Mr. Anderson requested Council pass a resolution that urged both the County Natural Resources Management Department and the Florida Department of Environmental Protection (FDEP) to act in an expeditious manner to resolve environmental conditions that he believed were hampering the future development of the TRD project.

Council did not take action on the aforementioned requests.

xxx

The other items in the City Manager's Report were provided for informational purposes only.

xxx

CITY ATTORNEY'S REPORT –

City Attorney's Report - City Attorney Treasure submitted her report.

xxx

Employment Agreement for the Assistant City Attorney – The request was for Council to approve and accept the Employment Agreement for the Assistant City Attorney for David A. Melito. Mr. Melito's resume was distributed to Council prior to the Council meeting.

Stan Johnston commented on his previous employment with Brevard County, individuals that were fired, there were differences in employees and how or whether they served the government or the citizens, how these concepts were related to his concerns on flooding on Temple Drive, etc.

Motion:
Member Nelson moved to approve and accept the Employment Agreement and appoint David A. Melito as the Assistant City Attorney, as recommended. Vice-Mayor Cole seconded the motion and it carried unanimously.

xxx

With no further business to discuss, the meeting adjourned at 9:20 p.m.

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Andrew Connors, Mayor

ATTEST:

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Wanda F. Wells, City Clerk